

*Discussion of*

**What is the risk of European sovereign  
debt defaults?**

*(J.Aizenman, M.Hutchinson, Y.Jinjarak)*

*by*

**Riccardo Cristadoro**

*New Delhi, 15-16 March 2012*

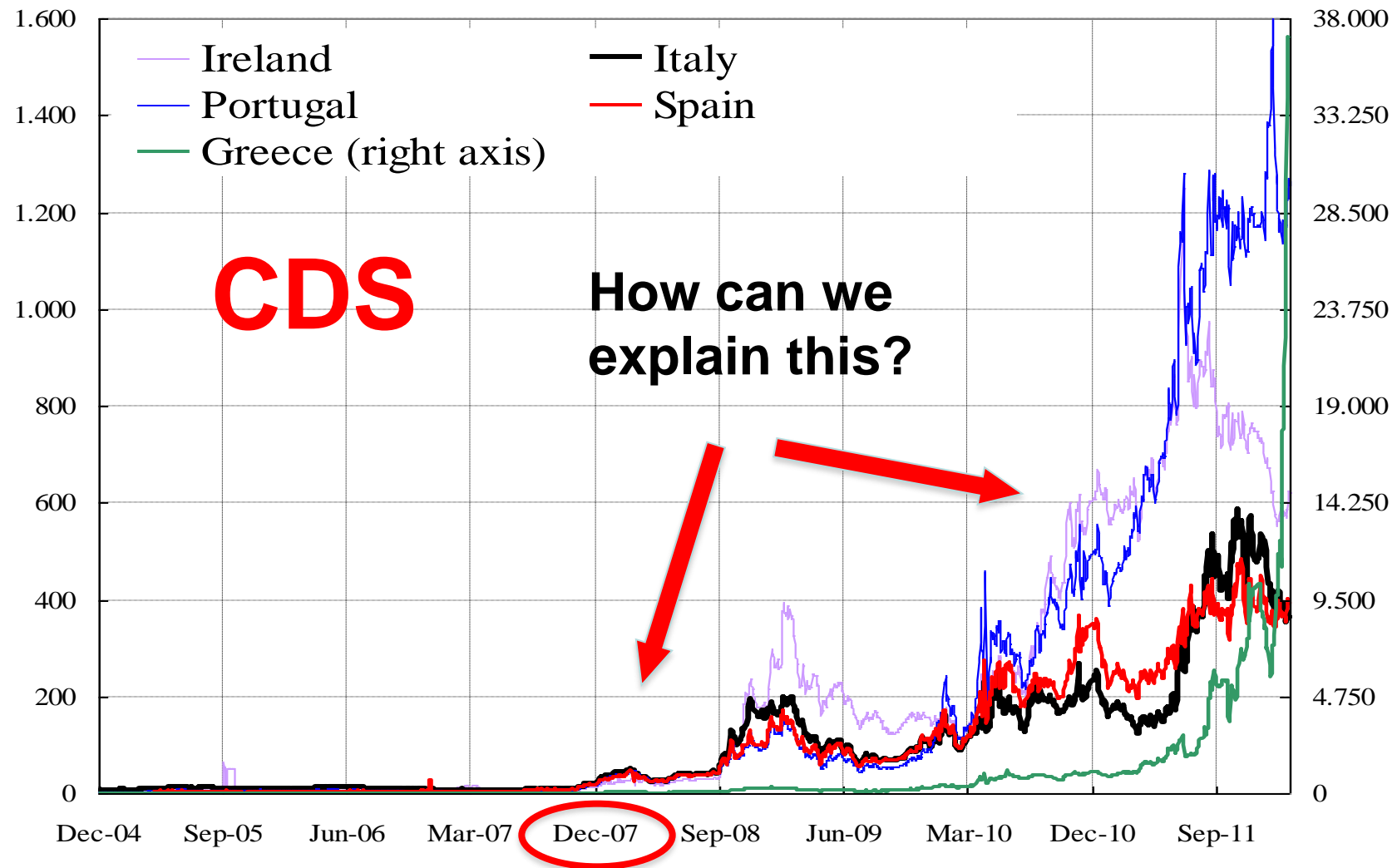
# Outline

- Summary of the paper approach & results
- Some comments on the “take home” of the paper
- Some thoughts on the sovereign crisis focusing on Italy

Section 1

# **SUMMARY OF RESULTS**

# Main theme of the paper



# Summary #1: approach

- Explaining pricing of sovereign risk: use 2005-10 data on 5-yrs maturity CDS of 60 countries and propose model:

$$CDS_t^j = a^j + I_t + gDCDS_{t-1}^j + FS_t^j b + Z_t^j d + u_t^j$$

**Fiscal space**

- Estimation: various periods and methods (FE, GMM):
  - Results vary across samples and methods
  - Evidence on SWEAP is puzzling (no explanation)

## Summary #2: warning signs

- Decoupling: fiscal space is highly significant for CDS. But it is no longer so in the “crisis years”
- Loss in explanatory power: the model explains up to 80% of CDS spreads before the crisis, less than 60% during it.
- Authors offer 2 possible explanations:
  - Mispricing
  - Focus on future “fiscal developments” not reflected in current data

Section 2

# REMARKS ON RESULTS

# Comments #1: loss of explanatory power

- **Global factor**: During the crisis the global price of risk went up (as a consequence of deleveraging, toxic assets and so forth). Does the **model miss a global factor**?

*For example*: Bernoth, *et al* (2004) show that yield spreads are affected by international risk factors and reflect positive default as well as liquidity premia.



# Comments #2: volatility / contagion

- **Volatility**: During the crisis CDS have been highly volatile. But the model has no measure for it:

→ try *VIX*, *VSTOXX* to capture sudden **changes in risk appetite**?

- **Contagion**: Indicators of spill-over effects might help explaining widening spreads in group of countries (see Segoviano and Goodhart, 2009 and Caceres, Guzzo Segoviano, 2010)

# Comments #3: structural break?

- **Break:** Determinants can change btw *crisis* and *non crisis* periods

For example: **Ebner (2009)** finds **significant differences** in government bond spreads in Central and Eastern Europe during ***crisis and noncrisis periods***. During crisis periods, macroeconomic variables lose some of their importance and other factors become more relevant: market volatility, political instability or uncertainty

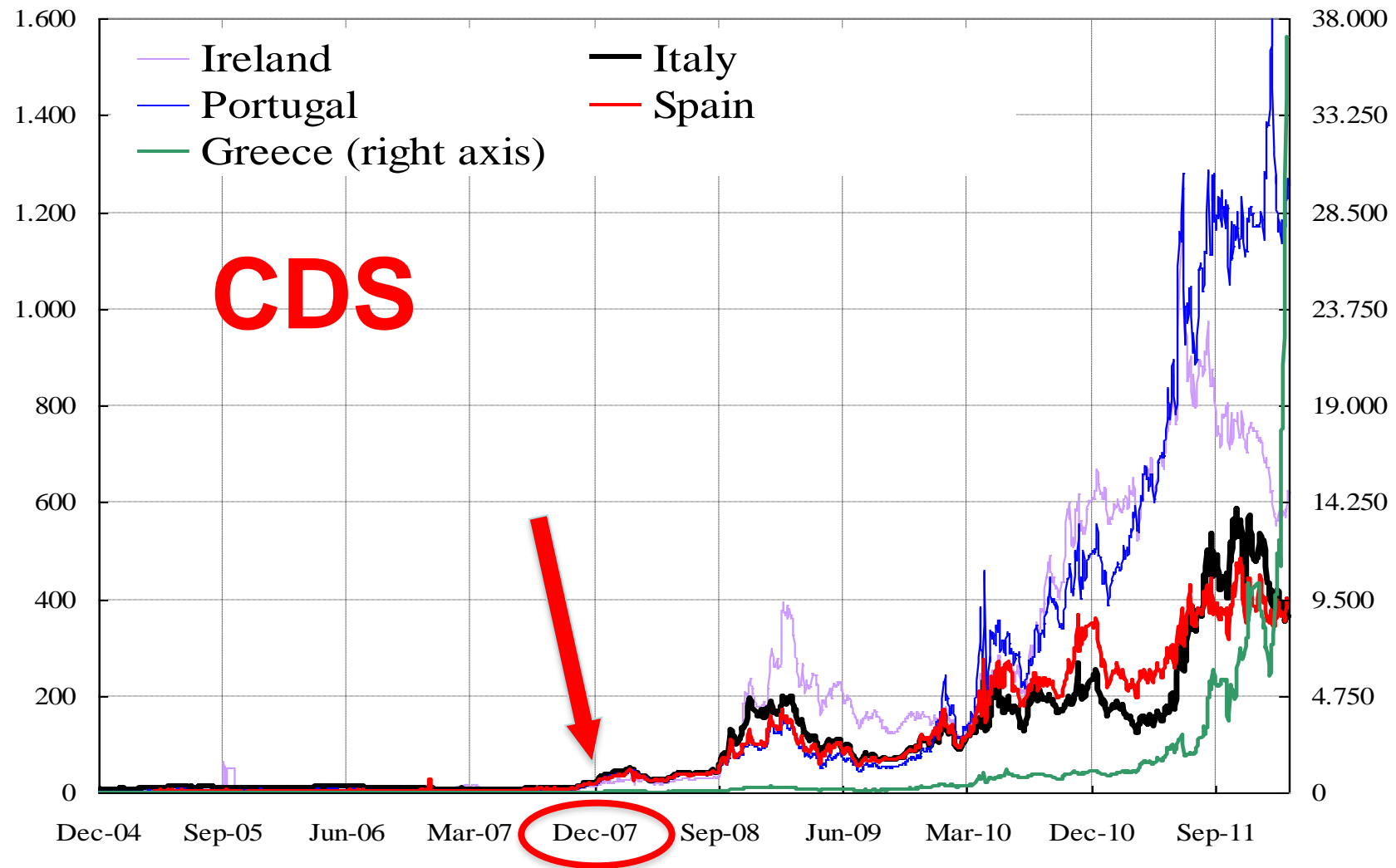
# Comments #4: current vs future

- **Forward looking**: there is indeed little action in current developments in “fundamentals” to explain huge surge in risk price, especially in SWEAP... but some remedies are easy to implement:
- IMF GDP and Fiscal projection;
- CF forecasts
- ...

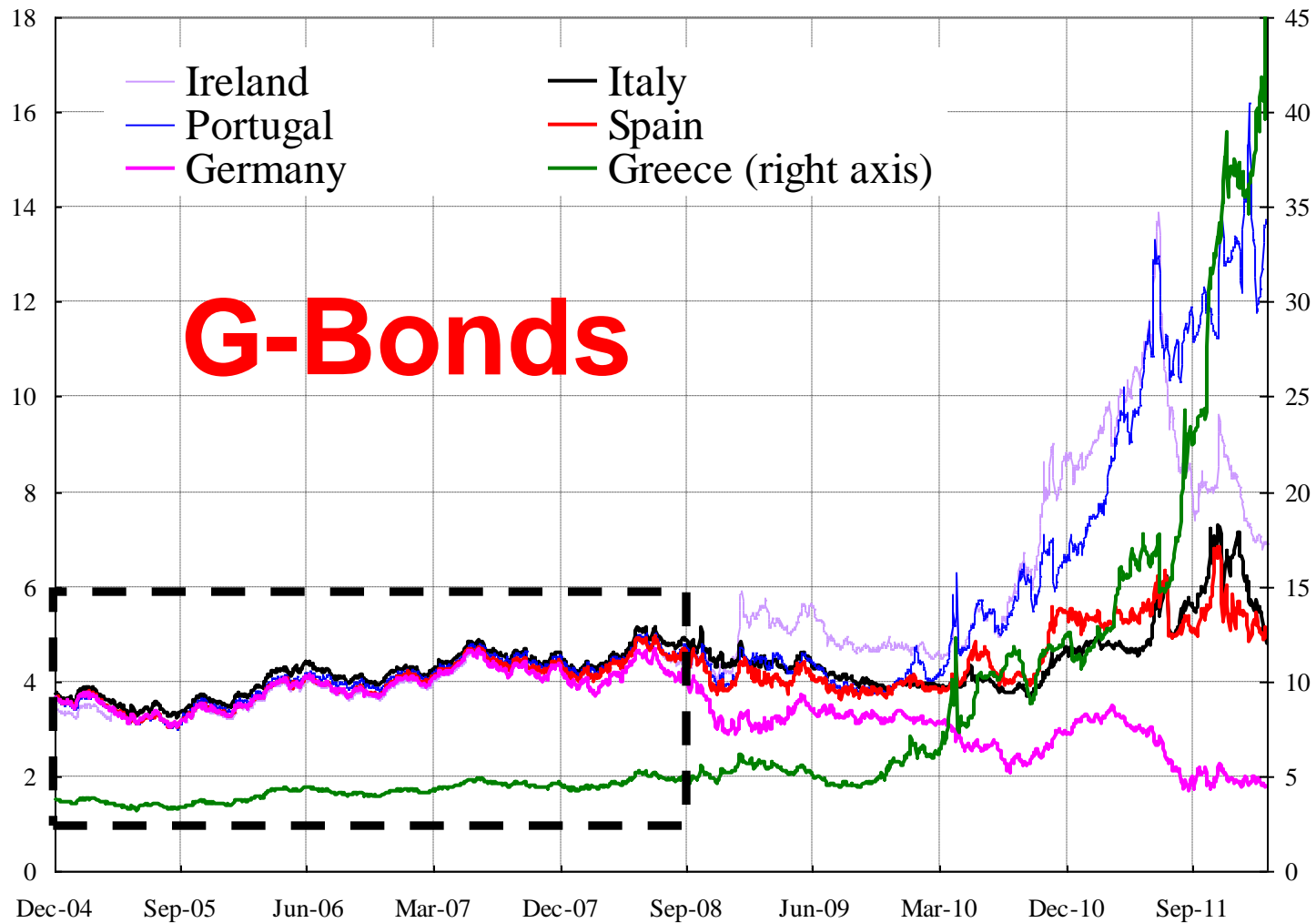
Section 3

# **IRRATIONAL MARKETS? THE CASE OF ITALY**

# Risk priced equally in EA up to 2007



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# Italy:

- *Fiscal situation:*

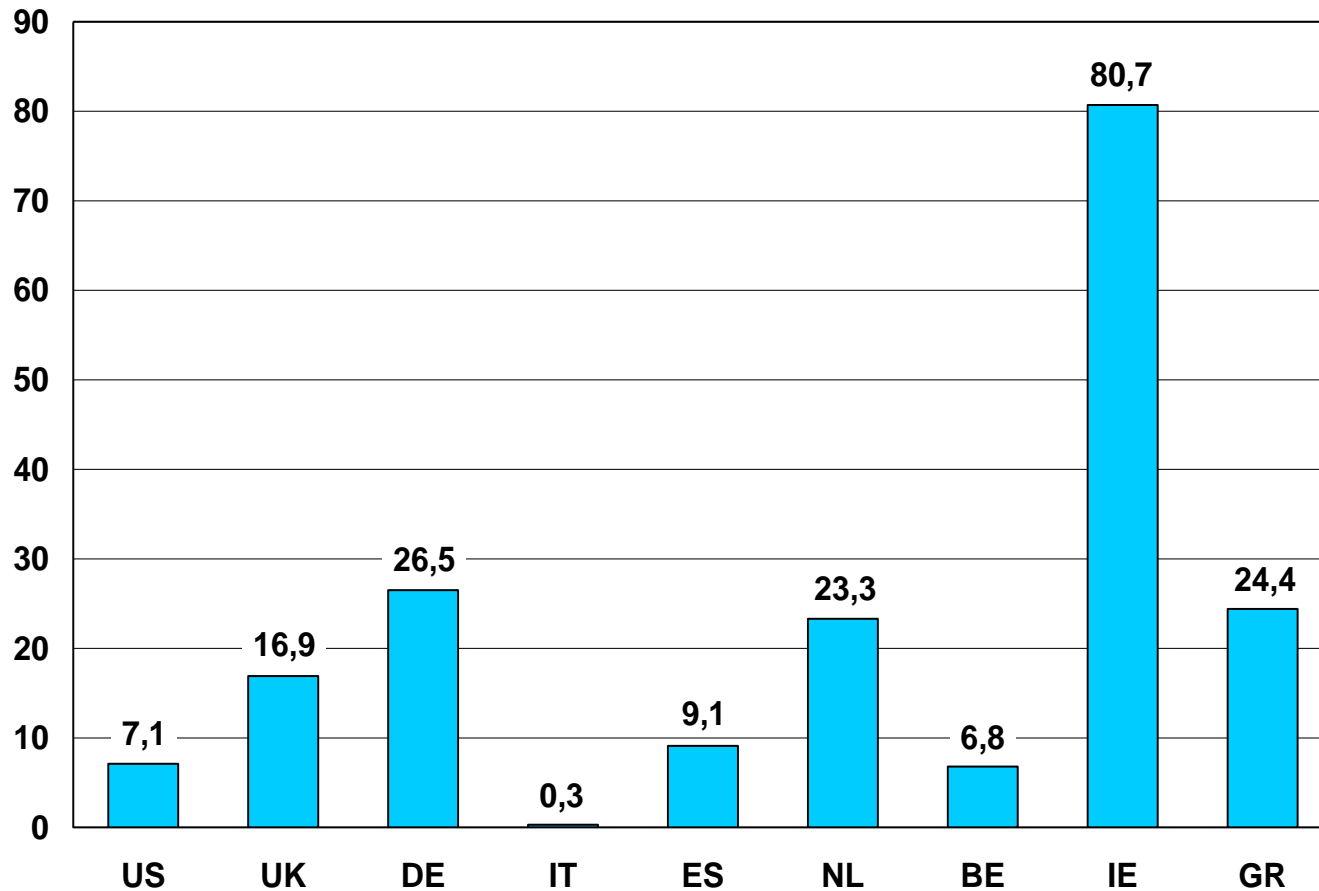
**Before the sovereign debt crisis** Italian fiscal position was better compared with that of many EA countries: in particular, with then prevailing interest rates and growth perspectives (1%) the DEB/GDP ratio was expected to decline.

Then the crisis arrived...

# *Banks did not require any significant support*

## *Government support to the financial sector (1)*

*(as a percentage of 2011 GDP)*



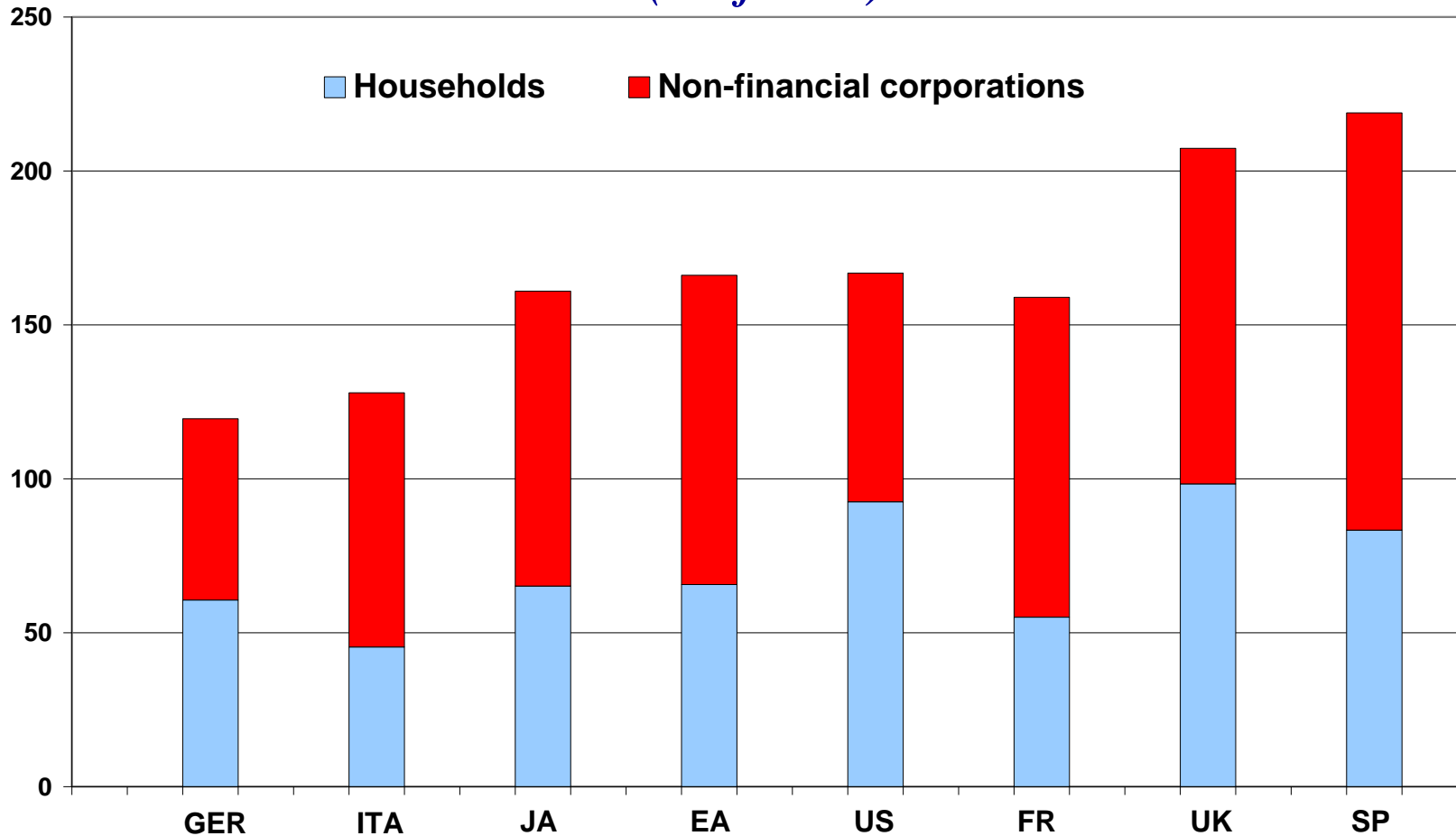
Source: based on IMF (*Fiscal Monitor*, September 2011) and Bloomberg.

(1) For each country, the sum of direct support (actual outlays on capital injections and purchases of assets) and cumulated issuance of guaranteed bank bonds.



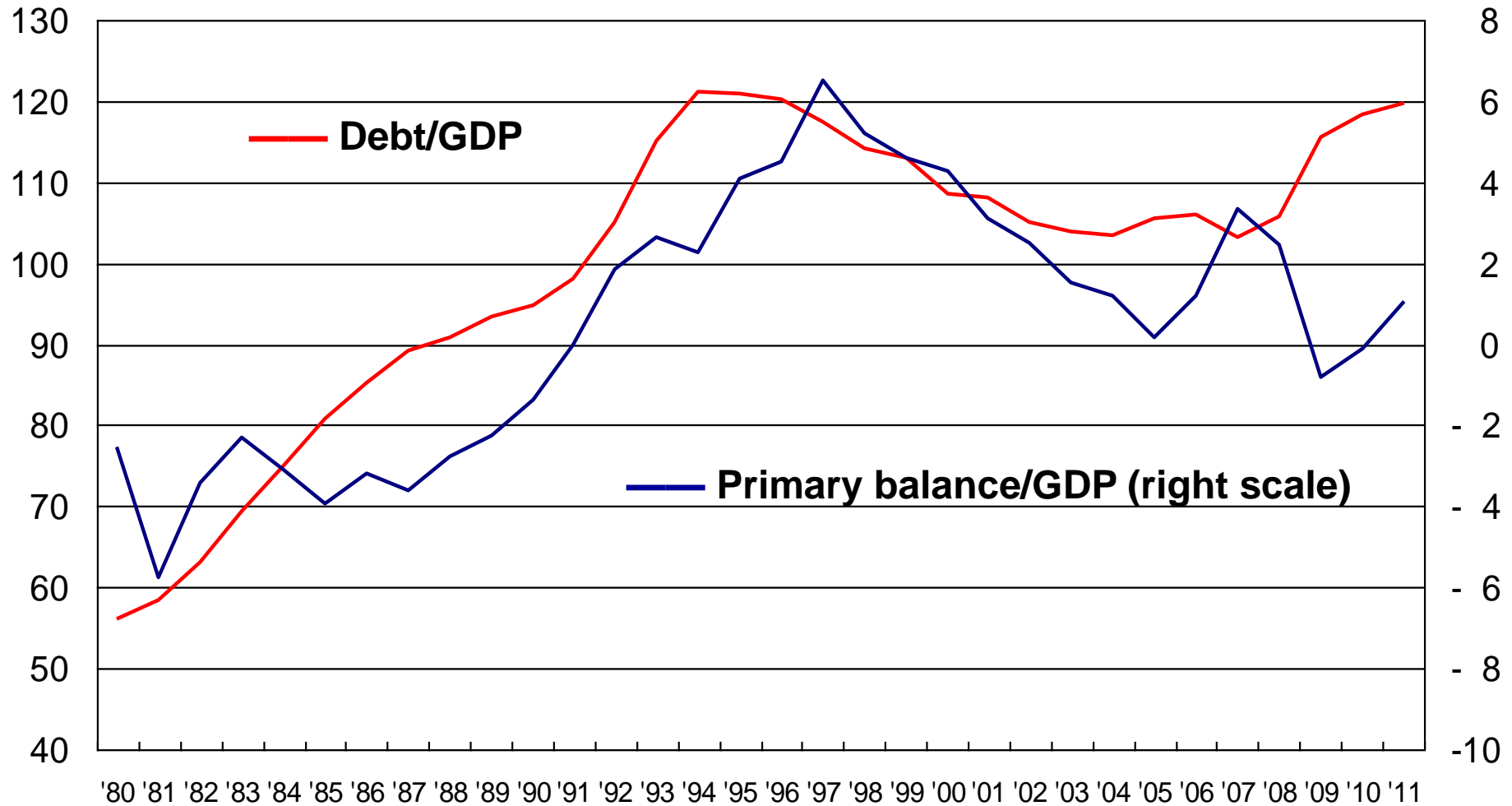
# *The financial debt of households and firms is relatively small <sup>(1)</sup>*

*(% of GDP)*



(1) Data as of 2011 Q1 (for Japan, 2010 Q4).

# *So Italy is not guilty? ... Missed opportunity to reach a safer debt ratio before the crisis*



# *Fiscal policy after the sovereign crisis* *started spreading :*

- Prudence during the crisis  
(Between 2007 and 2010 the ratio of general government net borrowing to GDP rose by **3.1 p.p.** in **Italy** and by **5.3 p.p.** in the **euro area**)
- Major consolidation in successive policy moves since last summer

# ***... a sizeable structural adjustment for 2012-2014***

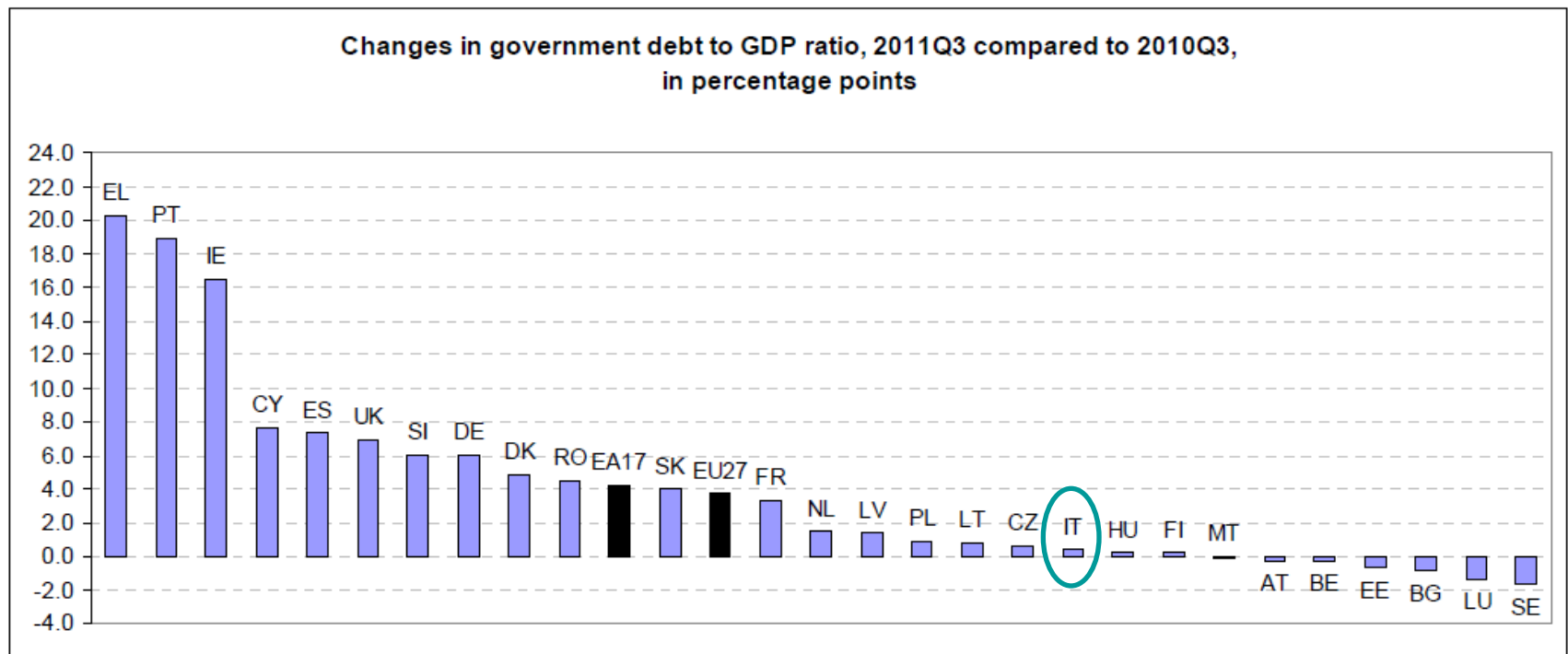
In the second half of 2011, Italy introduced 3 fiscal packages amounting to **nearly 5 p.p. of GDP** with the aim of balancing the budget in 2013

They are going to **set the debt ratio on a declining path** even in adverse conditions.

The **pension reform** process has been completed

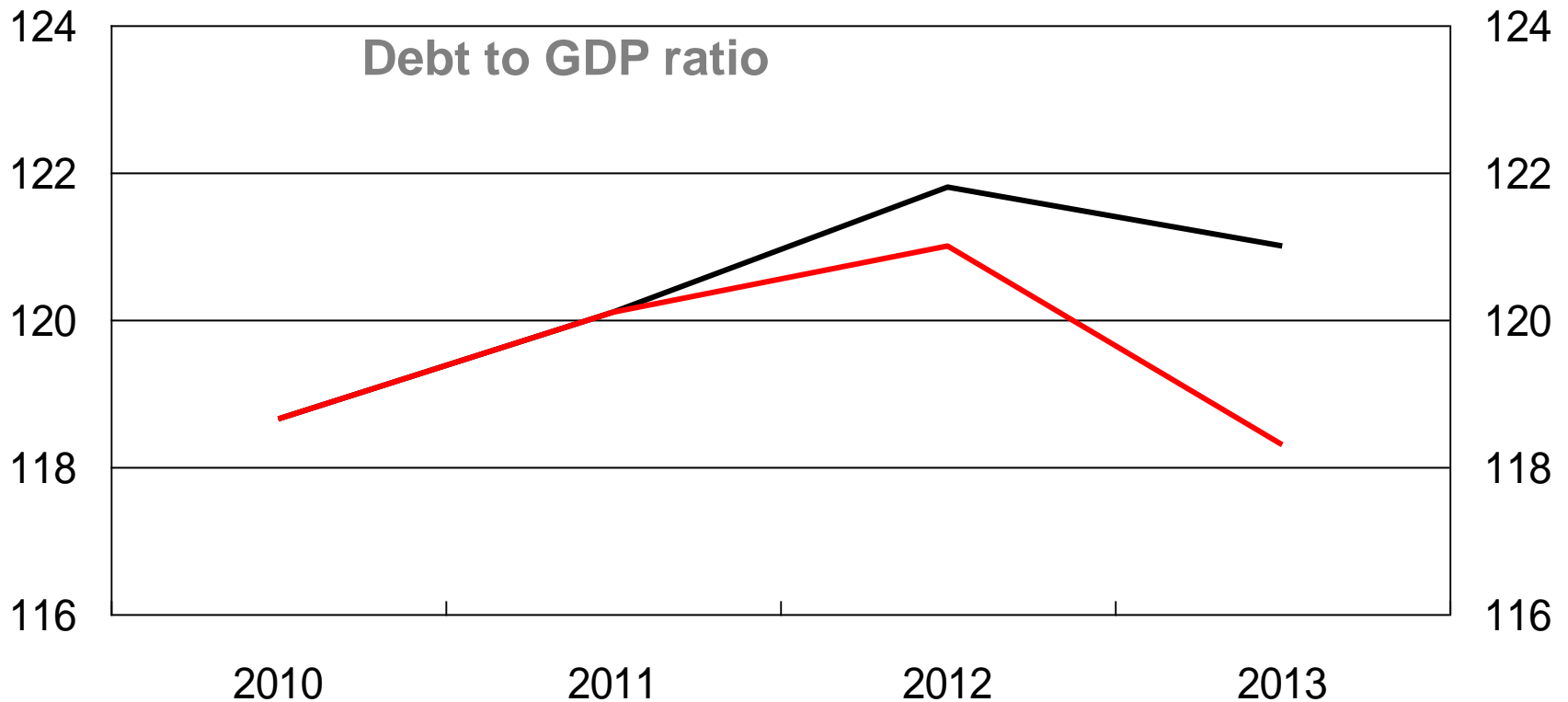
## ... the outturn for 2011 was in line with targets ...

- **General government net borrowing decreased from 4.6 per cent of GDP in 2010 to 3.9 per cent in 2011.**
  - sharp fall in the ratio of primary expenditure to GDP by about 1 p.p (from 46.6%) more than compensates the increase in interest payments
  - stable revenue ratio
  - debt-to-GDP ratio rose to slightly above 120 per cent (increase smaller than the average of Euro area)



# Debt is sustainable

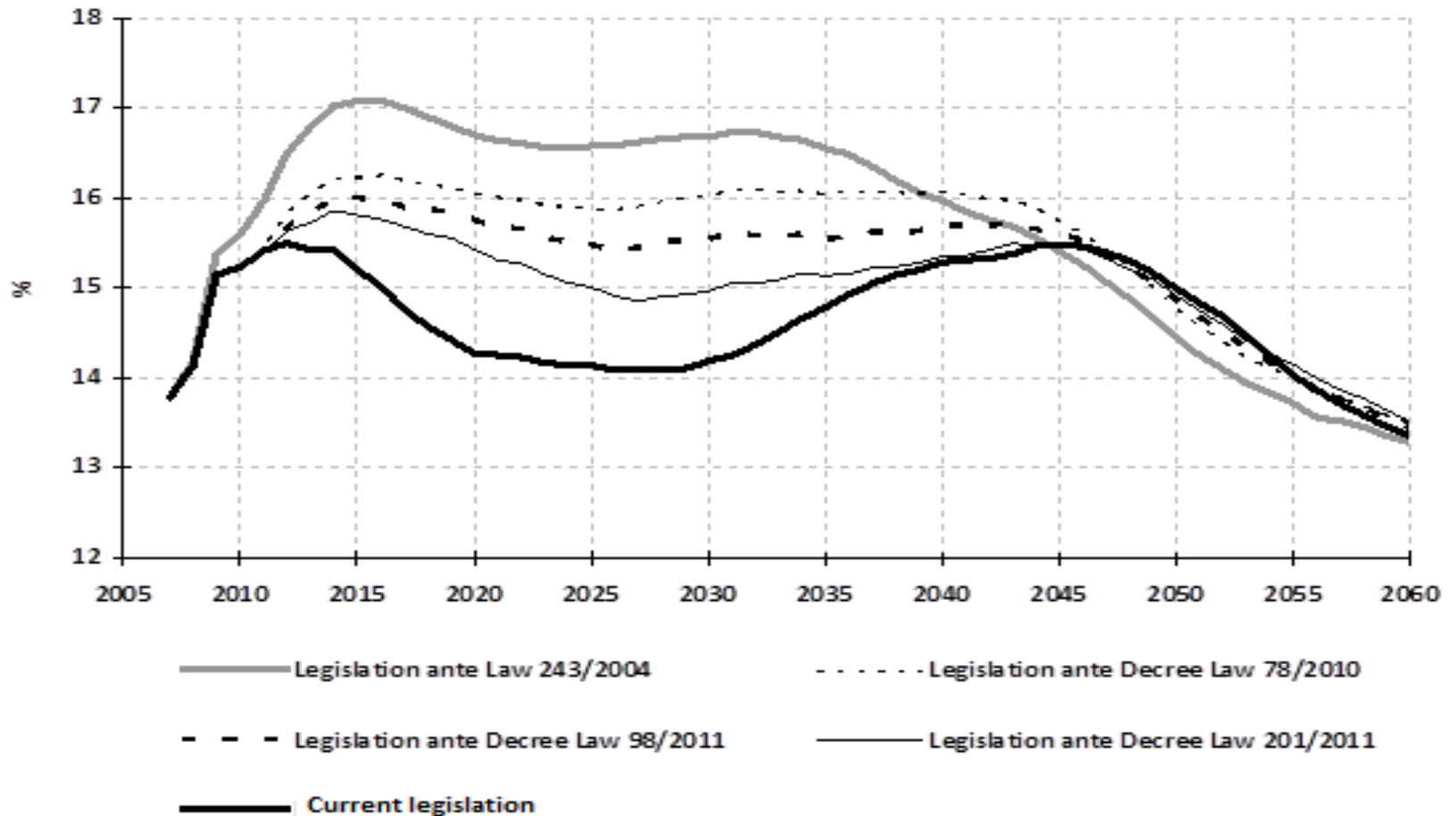
**With a primary surplus of 5% debt will be on a declining path from 2013 even assuming 500 b.p. spread (about 200 b.p. higher than current levels)**



- Economic Bulletin January 2012 base scenario: spread 500 basis points
- Economic Bulletin January 2012 alternative scenario: spread 500 basis points

# *Pension expenditure will decline over the next 15 years*

Pension expenditure as a share of GDP under different regulatory assumptions



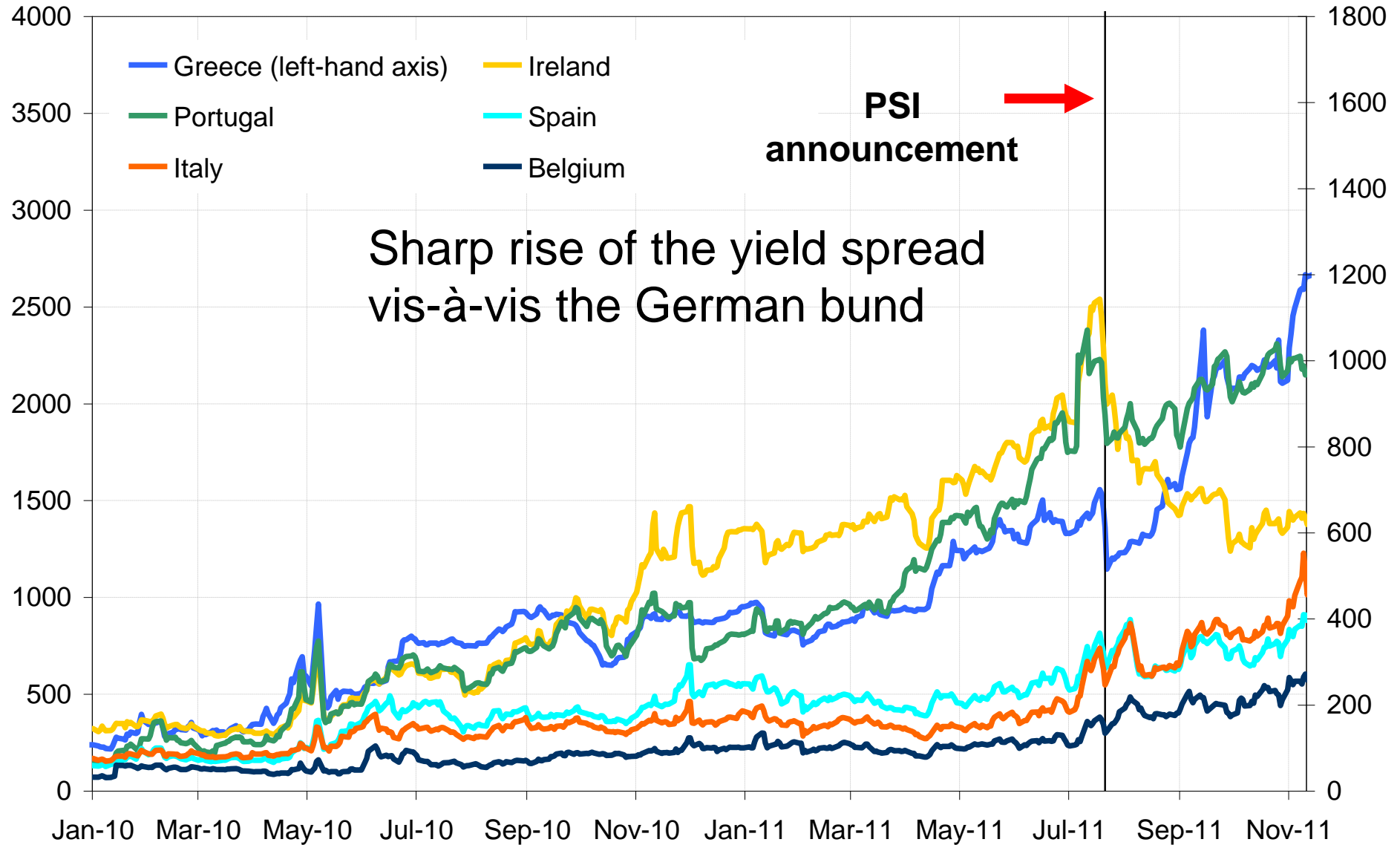
Source: Ministero dell'Economia e delle Finanze,  
*A strategy for fiscal consolidation, growth and social fairness*, January 2012

# So how can we explain Italy “case”?

- High **DEBT/GDP** compounded with liquidity problems in the mkts triggered a reaction
- A **political process** started with some **delay** ... and the Government changed.
- While public finances are stable, **growth prospects** are still **weak** → structural reforms
- There are still *spill-overs* from the **European political process** (firewalls, PSI, adequacy of the lending capacity of EFSF/ESM ).



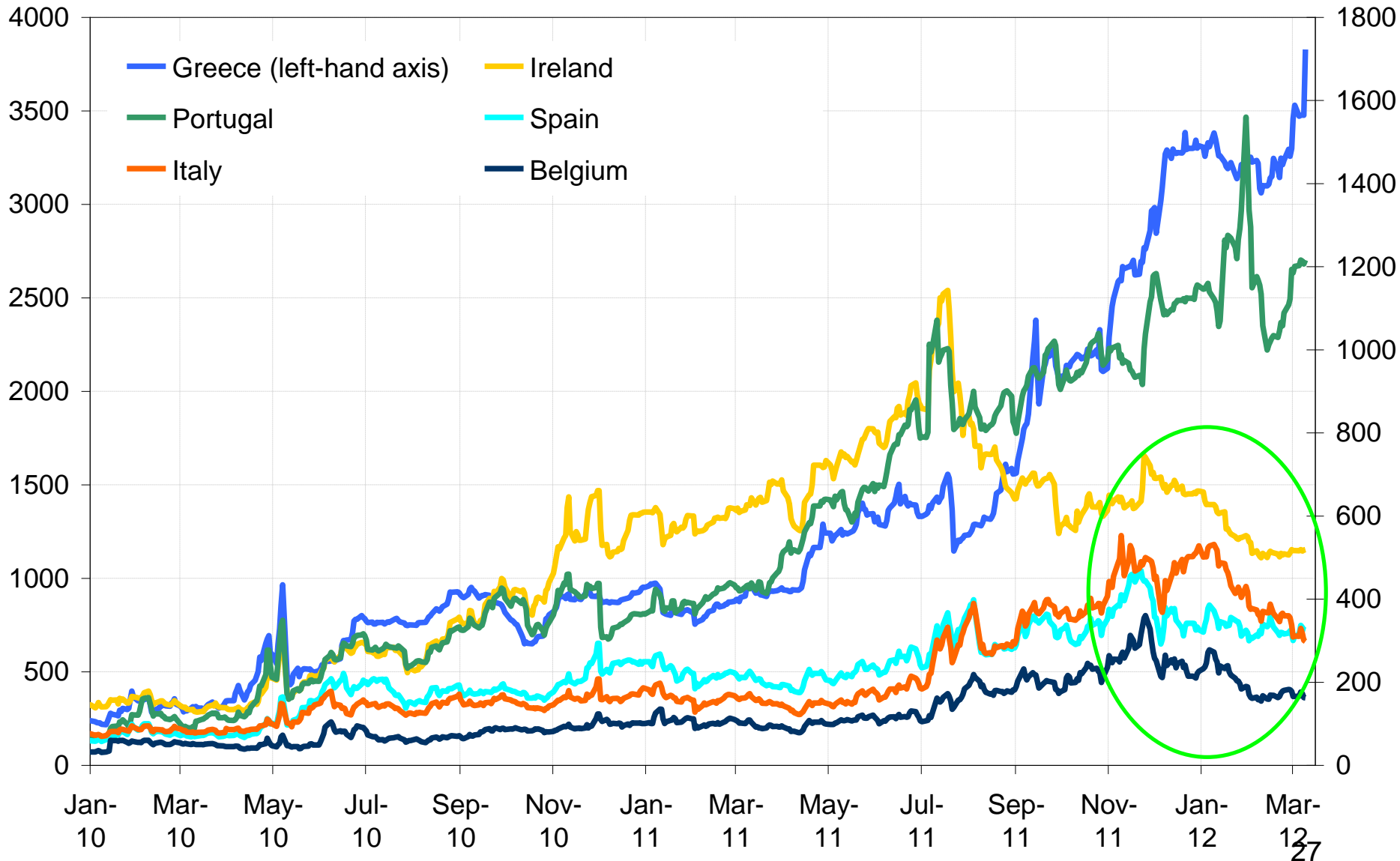
# *A European problem...*



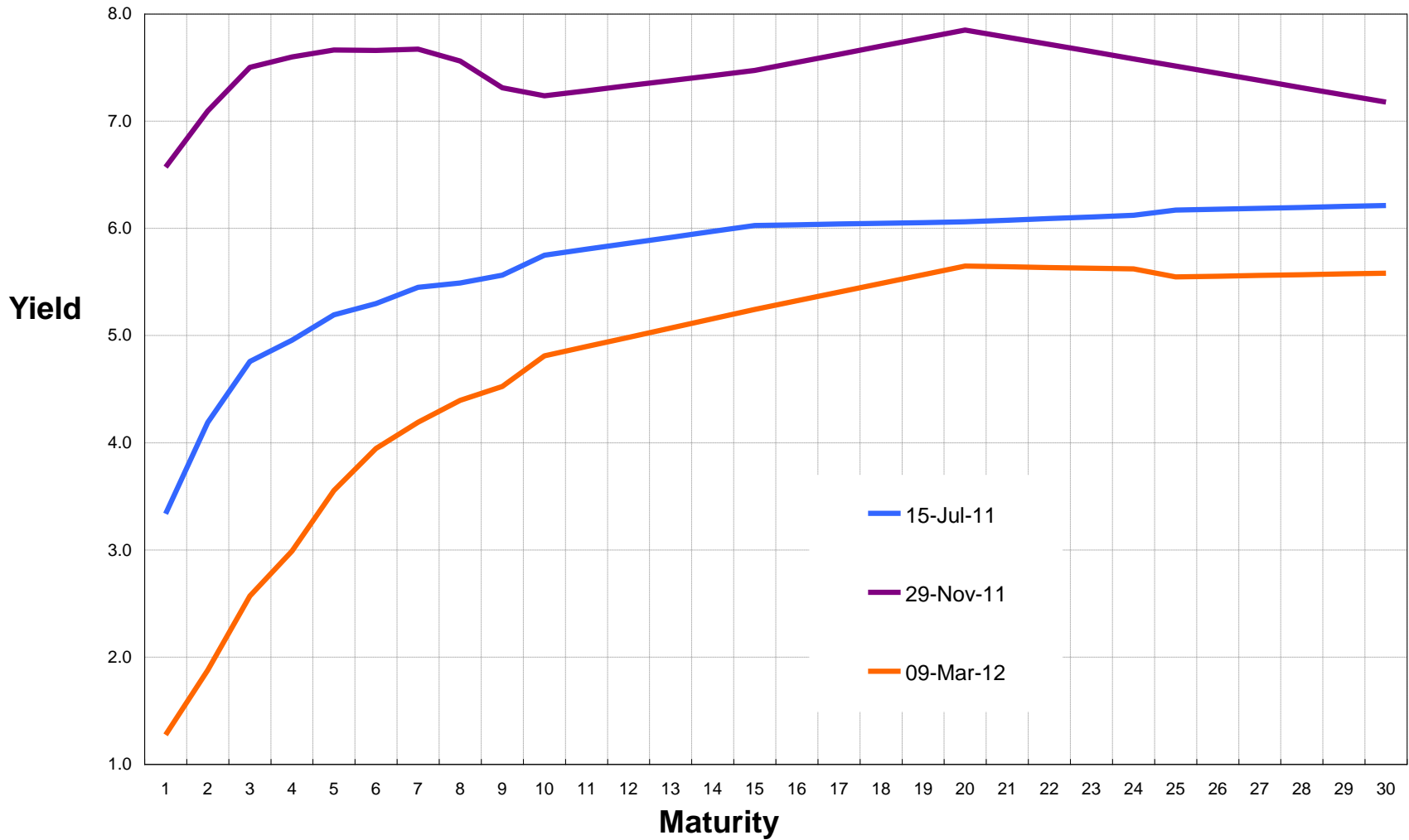
**SO ...**

**IRRATIONAL MARKETS?**

# *The yield spread vis-à-vis the German bund is narrowing*



# *Italian sovereign bonds yield curve*



# **IRRATIONAL MARKETS?**

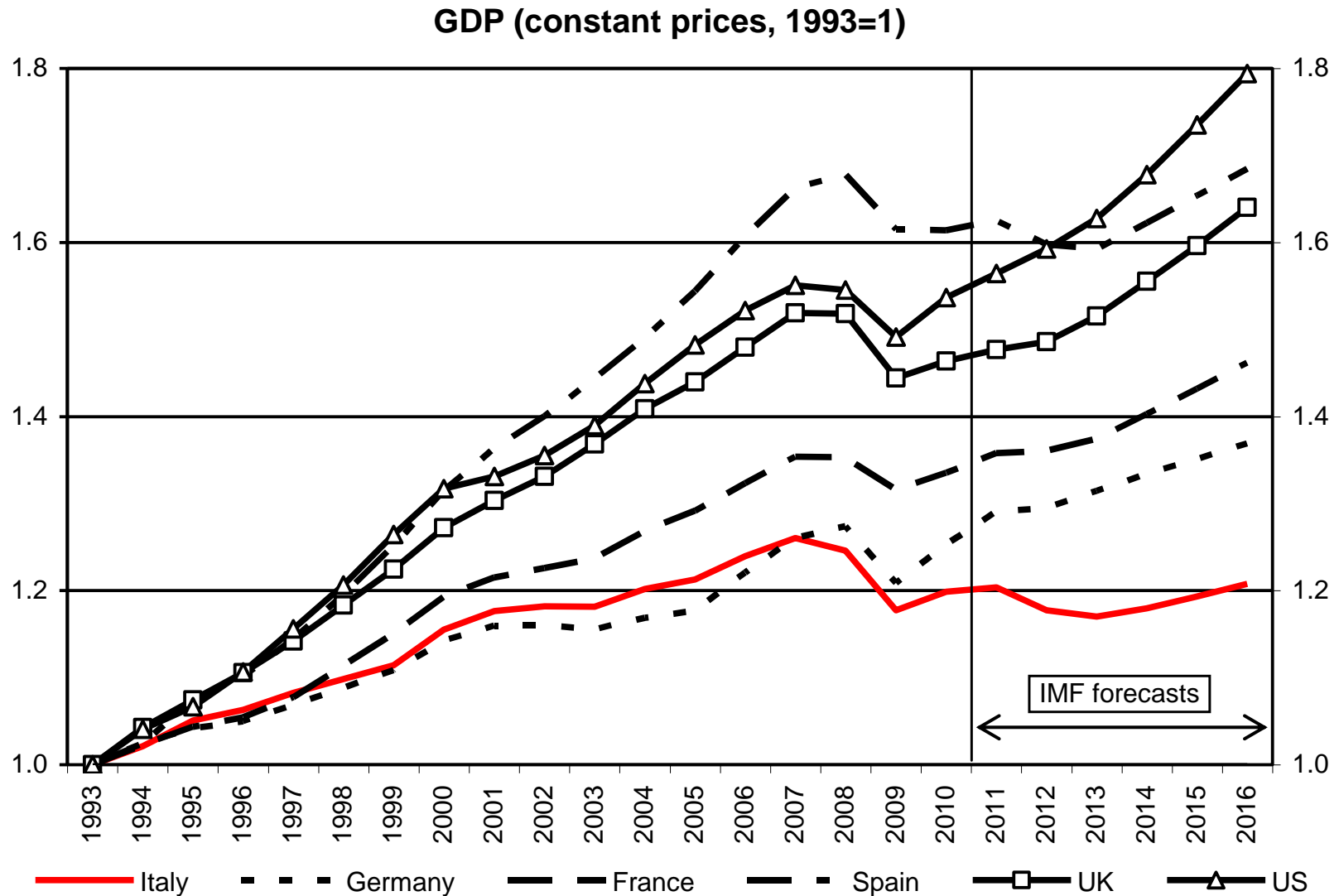
**A CORRECTION IS UNDERWAY, SO  
POLICIES AND FUNDAMENTALS  
OBVIOUSLY MATTER ...**

**but**

**PROBABLY FOR SOME TIME  
“IRRATIONAL” OR EXTREME MARKET  
REACTIONS WILL BE WITH US.**

**THANKS**

# *Italy scored a poor growth performance in the last two decades...*



# ***An ambitious plan for structural reforms is underway***

- Starting with the fiscal packages in July and August 2011, a number of measures have been adopted concerning
  - ***Innovation and firm growth***
  - ***Competition and liberalization***
    - professional services
    - retail sector
    - network infrastructures
    - local public services
    - powers of antitrust authority
  - ***Doing business environment***
    - business start-up
    - territorial organization of courts
- Other actions (also in other sectors) to be taken
  - ***Labour market, education, ICT***



# ***Decisive action by the ECB***

- **Dec 2011: in addition to further official rate reduction, broadening of non-standard measures**
  - 3-year refinancing operations
  - expansion of the range of assets eligible as collateral
  - halved compulsory reserve coefficient
- **3-year LTROs on Dec 21 and Feb 29**
- **New collateral requirements are conservative**
- **Large collateral pool of Italian banks**

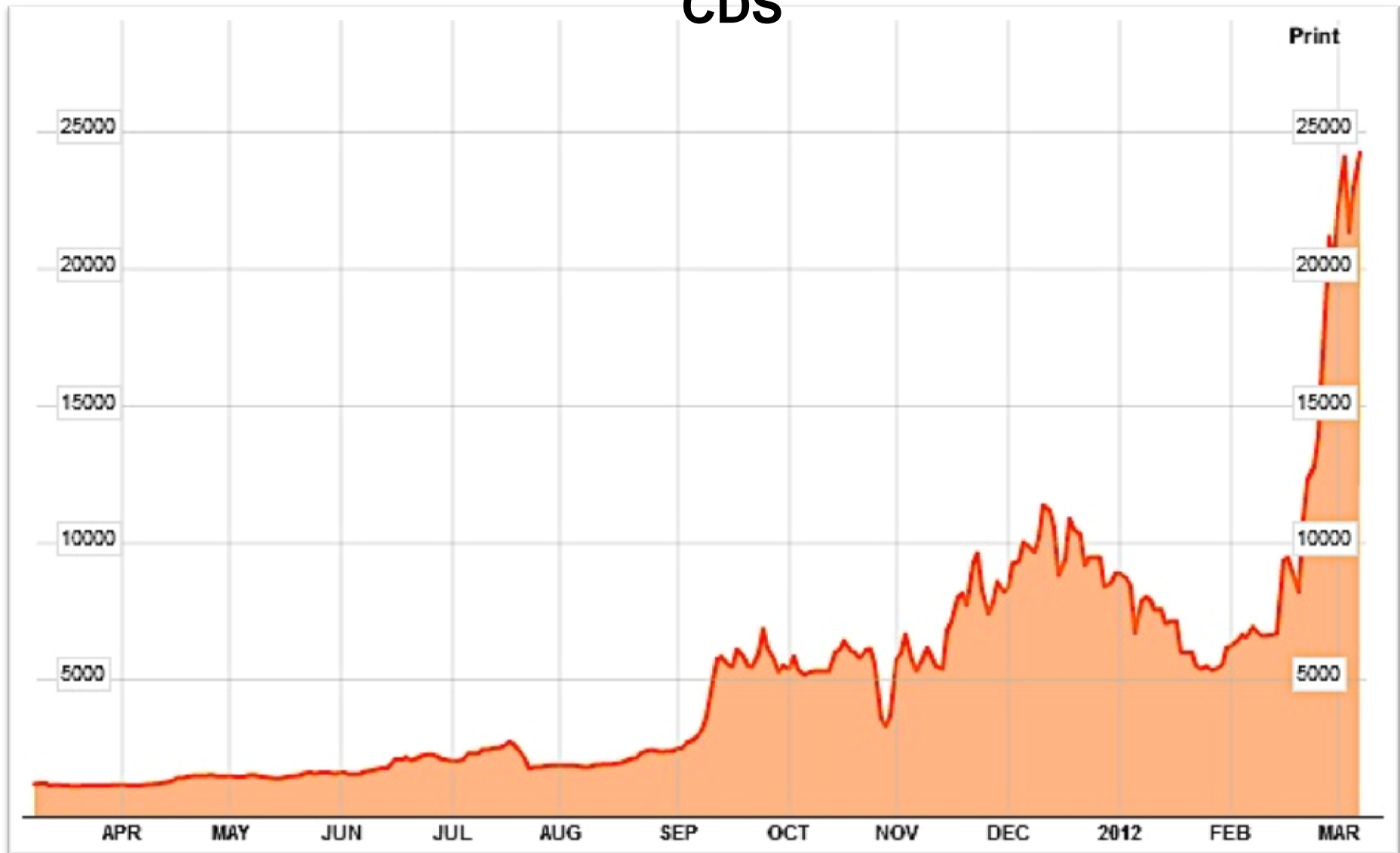
# ***At the EU level: agreement on fiscal compact and PSI***

- **Fiscal Compact (January 2012)**
  - Balanced budget in national legislation (possibly Constitutions, including provisions for automatic correction of slippages);
  - European Court of Justice to judge national compliance;
  - reversed qualified majority voting to approve EC recommendations
  - Confirms provisions of the six-pack (including the cap on expenditure growth and the minimum requirement for debt reduction)
- **Greek PSI (February 2012)**
  - Eurogroup confirmed additional EFSF financing (up to €130bn until 2014)
  - Conditional on successful voluntary bond exchange with private creditors
  - The outcome of the exchange offer last week was favourable

# ***Exiting from the emergency in the euro area***

- **ECB non-standard policy measures were decided upon under exceptional circumstances and are therefore temporary in nature**
- **The 3-year LTROs are no exception**
- **They have reduced drastically the risk environment, but the full unfolding of their effects, especially on credit, will take time; we will carefully monitor and assess the developments**
- **Monetary policy cannot do everything**
  - o adequate firewalls must be in place to shelter financially fragile sovereigns
  - o governments must complete fiscal consolidation and structural reforms, thereby eradicating the chief cause of the crisis and of difficulties in the banking system
  - o banks have to improve their resilience to shocks

# GREEK CDS



### TED Spread (2008 - 2011)

